

Message Text

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ACTION ACDA-10

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FROM FISHER

E O 11652: GDS
TAGS: CCD, PARM
SUBJ: CCD: BASIC POLICY STATEMENT OF JAPAN ON NUCLEAR NON-
PROLIFERATION

1. IN THOUGHTFUL, HARD-HITTING STATEMENT, AMBASSADOR OGISO
(JAPAN) ADDRESSED CCD PLENARY ON AUGUST 11 ON BASIC POLICY
OF JAPAN REGARDING NUCLEAR NON-PROLIFERATION. TEXT
POUCHED TO DEPARTMENT, BUT CERTAIN ITEMS DESERVE SPECIAL
ATTENTION.

2. AFTER STATING HIS GOVERNMENT'S VIEW OF FUNDAMENTAL
INEQUALITY OF NON-PROLIFERATION TREATY, OGISO STATED JAPAN
ACCEPTS THIS BUT EXPECTS CERTAIN QUID PRO QUO IN RETURN.
THIS INCLUDED USUAL LIST SUCH AS SUBSTANTIAL MEASURES OF
DISARMAMENT BY NUCLEAR PARTIES, CTB, SALT, ETC. UNDERLYING
THEME, HOWEVER, WAS VERY STRONG EMPHASIS ON WHAT NON-NUCLEAR
WEAPONS PARTIES EXPECTED TO OBTAIN IN PEACEFUL FIELD, AND
DESERVES USG ATTENTION. EXPRESSED CONCERNS INCLUDED
FEELING THAT NUCLEAR WEAPONS STATES SHOULD ACCEPT
SAFEGUARDS AND PARTICULAR CONCERN OVER INHERENT DISCRIMINATION
AGAINST PARTIES TO NON-PROLIFERATION TREATY IN
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VIEW OF EXPORT POLICIES WITH RESPECT TO NON-PARTIES, WITH
STRONG RECOMMENDATION THAT THESE EXPORTS TO NON-PARTIES
NOT ONLY REQUIRE FULL CYCLE SAFEGUARDS BUT THAT THEY BE
EVEN STRICTER THAN THOSE REQUIRED BY NPT SO AS TO
CREATE INCENTIVE FOR NON-PARTIES TO JOIN. STRONG
OBJECTION EXPRESSED TO PROPOSED POLICIES JAPAN FELT WOULD
INVOLVE INEQUALITIES OVER AND ABOVE THAT REQUIRED BY NPT.

3. SECOND, UNDERLYING THEME OF ENTIRE STATEMENT WAS
DEPENDENCE OF JAPAN ON NUCLEAR FUEL SUPPLIES AND RESULTANT
RELUCTANCE TO ACCEPT U.S. POSITION WITH RESPECT TO REPROCESSING
FACILITIES. HOWEVER, POSITIVE OVERTONE OF THIS POSITION
WAS EMPHASIS ON CUT-OFF FISSIONABLE MATERIAL FOR USE IN
WEAPONS, CAST PARTIALLY AS DISARMAMENT MEASURES BUT IN
EQUAL EMPHASIS ON MAKING URANIUM SUPPLIES AVAILABLE FOR
PEACEFUL PURPOSES BY ELIMINATING COMPETITIVE USE FOR
WEAPONS. THIS SUGGESTS THAT CUT-OFF MIGHT BE A USEFUL
DEVICE TO COUNTER OBJECTIONS TO U.S. POLICIES ON RECYCLING
AS WELL AS ARMS CONTROL MEASURE, AND WE SUGGEST IT BE
GIVEN ACTIVE CONSIDERATION FOR NEXT ROUND CCD. THIS COULD
HELP TO HANDLE THE ISSUE OF DISCRIMINATION WITH RESPECT TO
SAFEGUARDS AS FAR AS NUCLEAR WEAPONS STATES ARE CONCERNED.
VANDEN HEUVEL

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